# Transportation Revenue Forecast Council June 2021 Transportation Economic and Revenue Forecast

Volume IV: Vehicle-Related Fees to be Pledged to Bonds Under the 2015 Bond Act

## VEHICLE-RELATED FEES TO BE PLEDGED TO BONDS UNDER THE 2015 BOND ACT NOVEMBER 2020 FORECAST FISCAL YEARS 2020 – 2031

Prepared by Washington State Department of Transportation

> for Presentation to the Transportation Revenue Forecast Council

> > June 23, 2021 Meeting

### Security for the Bonds authorized by the Connecting Washington Bond Act Chapter 45, Laws of 2015, 3<sup>rd</sup> Sp. Sess. (ESSB 5989)

Chapter 45, Laws of 2015, 3<sup>rd</sup> Sp. Sess. (the Connecting Washington Bond Act, ESSB 5989) authorizes the issuance and sale of up to \$5.3 billion general obligation bonds to provide funds for transportation improvements. The Connecting Washington Bond Act broadens the pledge supporting the bonds as follows:

- The bonds are general obligations of the State to which the State pledges it full faith and credit;
- The principal and interest on the Bonds are first payable from the proceeds of the state excise taxes on fuel imposed by Chapter 82.38 RCW and vehicle-related fees imposed under Title 46 RCW that constitute license fees for motor vehicles required to be used for highway purposes;
- The proceeds of such excise taxes on fuel and vehicle-related fees are pledged to the payment of the principal and interest; and
- The Legislature has agreed to continue to impose such excise taxes on fuel and vehicle-related fees in amount sufficient to pay when due the principal and interest on all bonds issued under the authority of the Connecting Washington Bond Act.

An interagency work group convened in 2016 by the Office of the State Treasurer reviewed license fees for motor vehicle imposed under Title 46 to determine which would be pledged to the Bonds in addition to the state excise taxes on fuels.

"License fee" means a fee collected for the right to use a vehicle on public highways, including vehicle registration fees such as license fees by vehicle type, license fees by weight, license plate fees for motor vehicles, electric vehicle registration and renewal fees, capacity fees, tonnage fees, trip and special permit fees and other fees imposed as a condition of registration and operation of a vehicle on public highways. License fees do not include administrative processing fees, inspection fees, vehicle operator's license fees, excise taxes imposed in lieu of property taxes, or fees for certificates of ownership of motor vehicles.

"Motor vehicles" definition excludes trailers since they are not self-propelled.

"Used for highway purposes" means it is deposited in the Motor vehicle fund and used for highway purposes within the meaning of Article II, Section 40 of the State Constitution.

Attached Table 1 provides additional detail on the individual vehicle-related fees to be pledged to the Bonds.

### Table 1 "Vehicle-Related Fees" to be Pledged to Bonds Under the 2015 Bond Act As of November 2, 2016

"Existing Fees Imposed under Title 46 RCW which are "Vehicle-Related Fees" pledged to Bonds to be Issued Under Chapter 45, Laws of 2015, 3rd Sp. Sess. (Senate Bill 5989) ("2015 Bond Act"")

The 2015 Bond Act pledges: "State excise taxes on fuel imposed by chapter 82.38 RCW and vehicle-related fees imposed under Title 46 RCW that constitute license fees for motor vehicles required to be used for highway purposes."

| Vehicle-Related Fees   | Authorizing Statute <sup>1</sup>  |
|--|---|
| Basic License Fee  | 46.17.350(1); 46.17.400(1)(d); 46.17.400(1)(a), 46.16A.305 <sup>2</sup> ;46.17.400(1)(b) <sup>2</sup>                 |
| Original License Plate Fee                                   | 46.17.200(1)(a)   |
| Reflectivity License Plate Fee                               | 46.17.200(1)(a)   |
| Replacement License Fee                                      | 46.17.200(1)(a)   |
| License Plate Transfer Fee                                   | 46.17.200(1)(c)   |
| Electric Vehicle Registration Renewal Fee: Electric Vehicle/ | 46.17.323(1); 46.17.323(4) <sup>2</sup>   |
| Plug in Renewal Fee  |   |
| Combined License Fees (Trucks) and farm trip permits         | 46.17.355(1)(b); 46.17.325, 46.16A.420; 46.17.330; 46.17.355(7); 46.16A.330   |
| Freight Project Fee: Vehicles with gross weight in excess of | 46.17.355(6)  |
| 10,000 pounds  |   |
| Capacity Fees  | 46.17.335(2); 46.17.340   |
| Monthly Gross Weight Fee (Tonnage Fee)                       | 46.17.360;  |
| Trip Permit Fee  | 46.17.400(1)(c), 46.17.400(1)(h) <sup>2</sup> , 46.16A.320 <sup>2</sup> ; 46.17.400(1)(b), 46.17.400(1)(f), 82.38.100 |
| Temporary Permit Fee   | 46.16A.300;   |
| On-Road ATVs: Vehicle License Fee                            | 46.17.350(1)(r)   |
| Special Permit Fees  | 46.44.0941; 46.44.047; 46.44.095  |

<sup>1</sup> Title 46 RCW also includes certain Categories of fees that are not eligible to be pledged under the 2015 Bond Act, including: a) fees relating to trailers: basic License fee, license plate fees, and the combined license fees for commercial trailers; b) filing and service Fees; c) certificate of title fees; and d) some "other" fees imposed under Title 46 RCW, including but not limited to parking rental fee, off road vehicle dealer license fee, studded tire fee, driving record fee, and tow truck operator license.

<sup>2</sup> A portion of these fees are "Vehicle-Related Fees" pledged to Bonds.

#### Transportation Revenue Forecast Council Table H.1. Fuel Tax and Pledged Vehicle & Plate Related License Fees ONLY

June 2021

|   | FY 202  | 20                   | FY 2021   | 1 FY 2                 | 2022 F           | Y 2023 | F          | FY 2024 | FY               | Y 2025 | F             | Y 2026       | F١      | ( 2027        | FY 2028      | F١      | ( 2029        | FY 20 | 030           | FY 2031 |            |
|---|---------|----------------------|-----------|------------------------|------------------|--------|------------|---------|------------------|--------|---------------|--------------|---------|---------------|--------------|---------|---------------|-------|---------------|---------|------------|
| Fuel Tax Distributions  |         |                      |           |                        |                  |        |            |         |                  |        |               |              |         |               |              |         |               |       |               |         |            |
| Adjusted Gross Motor Vehicle Fuel Tax   |         | 1,583,738,816        |           | 1,569,597,900          | 1,667,908,600    | 1,6    | 90,668,600 |         | 1,708,663,200    | 1      | 1,723,880,800 | 1,739,239    | .200    | 1,752,628,200 | 1,765,195    | ,000,   | 1,776,866,900 | 1     | ,776,866,900  | 1,77    | 76,866,900 |
| Pledged Vehicle Related Fees  |         |                      |           |                        |                  |        |            |         |                  |        |               |              |         |               |              |         |               |       |               |         |            |
| Registration Fees   | \$      | 379,876,609          | \$        | 489,428,163 \$         | 461,924,956 \$   |        | 86,203,455 | \$      | 494,068,598 \$   |        | 502,203,076   | \$ 509,995   |         | 514,856,818   | \$ 519,720   |         | 523,605,173   |       | 527,518,606   |         | 33,251,114 |
| License Plate Fees  | \$      | 31,868,138           | \$        | 34,368,840 \$          | 34,009,470 \$    | 6 :    | 34,191,550 | S       | 34,276,940 \$    |        | 34,313,900    | \$ 34,451    | .810 \$ | 34,398,710    | \$ 34,179    | .620 \$ | 34,001,500    | \$    | 33,883,270    | \$ 3    | 33,781,520 |
| Other Vehicle License Fees*   | \$      | 24,326,086           | \$        | 29,161,311 \$          | 29,636,436 \$    | 6 :    | 31,105,489 | \$      | 32,911,149 \$    |        | 34,918,623    | \$ 37,044    | .720 \$ | 39,185,940    | \$ 41,446    | .033 \$ | 43,835,918    | \$    | 54,996,451    | \$ 4    | 41,019,290 |
| Pledged Vehicle Related Fees  | \$      | 436,070,834          | s         | 552,958,314 \$         | 525,570,861 \$   | \$ 5   | 51,500,495 | \$      | 561,256,687 \$   |        | 571,435,599   | \$ 581,491   | .612 \$ | 588,441,468   | \$ 595,345   | .832 \$ | 601,442,591   | \$    | 616,398,327   | \$ 60   | 08.051,923 |
| PLEDGED FUEL TAX AND VEHICLE RELATED FEES*  | \$      | 2,019,809,650        | \$        | 2,122,556,214 \$       | 2,193,479,461 \$ | 5 2,24 | 42,169,095 | \$      | 2,269,919,887 \$ | 2      | 2,295,316,399 | \$ 2,320,730 | ,812 \$ | 2,341,069,668 | \$ 2,360,540 | .832 \$ | 2,378,309,491 | \$ 2  | 2,393,265,227 | \$ 2,38 | 84,918,823 |
| Pledged Vehicle Related Fees - Distributions of Fees  |         |                      | -         |                        |                  |        |            |         |                  |        |               |              |         |               |              |         |               |       |               |         |            |
| Motor Vehicle Fund-Fund 108   | \$      | 215,935,898          | \$        | 280,327,737 \$         | 262,937,870 \$   | 5 2    | 77,851,649 | \$      | 283,153,599 \$   |        | 288,689,711   | \$ 294,158   | .673 \$ | 298,166,368   | \$ 302,135   | ,711 \$ | 305,709,577   | \$    | 316,984,000   | \$ 30   | 06,510,355 |
| State Patrol-Fund 081   | s       | 174.314.234          |           | 209.950.388 \$         | 205.290.648 \$   |        | 12.310.588 | S       | 215.778.092 \$   |        | 219.413.305   | \$ 223.084   |         | 225.483.758   | \$ 227.872   |         | 230.021.679   |       | 233.326.865   | \$ 23   | 34.745.925 |
| State Ferries-Fund 109  | \$      | 8,450,937            |           | 10,363,957 \$          | 10,034,683 \$    |        | 10,425,988 | \$      | 10,595,955 \$    |        | 10,773,545    | \$ 10,950    |         | 11,065,078    |              |         | 11,279,167    |       | 11,380,013    | \$ 1    | 11,505,402 |
| Transportation 2003 (Nickel) Account-Fund 550   | \$      | 11,617,235           |           | 16,275,088 \$          | 14,710,055 \$    |        | 15,834,998 | \$      | 16,089,313 \$    |        | 16,347,758    | \$ 16,577    |         | 16,710,765    |              |         | 16,929,646    |       | 17,014,800    | \$ 1    | 17,196,016 |
| Transportation Partnership Account-Fund 09H   | \$      | 25,583,649           |           | 35,841,242 \$          | 32,394,704 \$    | 5 3    | 34,872,070 | \$      | 35,432,127 \$    |        | 36,001,279    | \$ 36,507    |         | 36,800,697    | \$ 37,096    |         | 37,282,720    |       | 37,470,248    | \$ 3    | 37,869,324 |
| Multiuse Roadway Safety Account - 571   | \$      | 168,880              | \$        | 199,900 \$             | 202,900 \$       | 6      | 205,200    | \$      | 207,600 \$       |        | 210,000       | \$ 212       | ,400 \$ | 214,800       | \$ 217       | ,300 \$ | 219,800       | \$    | 222,400       | \$      | 224,900    |
| TOTAL   | \$      | 436,070,833          | Ş         | 552,958,312 \$         | 525,570,860 \$   | 5 5    | 51,500,493 | \$      | 561,256,685 \$   |        | 571,435,598   | \$ 581,491   | ,610 \$ | 588,441,467   | \$ 595,345   | ,830 \$ | 601,442,590   | \$    | 616,398,326   | \$ 60   | 08,051,922 |
| * NOTE: Does not include trailer and camper fees  |         |                      |           |                        |                  |        |            |         |                  |        |               |              |         |               |              |         |               |       |               |         |            |
| # The first \$1 million of the additional \$50 fee is deposited into the multimodal fund and is |         |                      |           |                        |                  |        |            |         |                  |        |               |              |         |               |              |         |               |       |               |         |            |
| License, Permits and Fees are expected to be pledged beginning in 2019. Prior to 2019, of       | only mo | otor vehicle fuel ta | x was ple | edged towards the repa | ayment of bonds. |        |            |         |                  |        |               |              |         |               |              |         |               |       |               |         |            |

#### Transportation Revenue Forecast Council Table H.1. Fuel Tax and Pledged Vehicle & Plate Related License Fees ONLY

November 2020

|  | FY          | 2020  | FY 2021 | FY  | 2022  | FY 2023 |   | FY 2024     |  | FY 202   | 25   | FY 2026  | FY 2027  | FY 20          | 28   | FY 2029  | FY 2       | 2030   | FY 203    | 1  |
|--|-------------|---|---------|---|---|---------|---|-------------|--|----------|--|--|--|----------------|--|--|------------|--|-----------|--|
| Fuel Tax Distributions<br>Adjusted Gross Motor Vehicle Fuel Tax  |             | 1.583.738.816   |         | 1.569.597.900   | 1,667,908,600   | 1.      | 690,668,600   |             | 1,708,663,200  |          | 1,723,880,800  | 1.739.239.200  | 1,752,628,20   | 00 1           | 1,765,195,000  | 1,776,866,90   | 0          | 1,776,866,900  | 1.7       | 76,866,900   |
| Pledged Vehicle Related Fees   |             |   |         |   |   |         |   |             |  |          |  |  |  |                |  |  |            |  |           |  |
| Pledaed Registration Fees  |             |   |         |   |   |         |   |             |  |          |  |  |  |                |  |  |            |  |           |  |
| Registration Fees  | s           | 379,876,609   | \$      | 467,108,188 \$  | 440,587,279   | \$      | 463,986,088   | \$          | 471,170,317  | \$       | 478,519,994  | \$ 485,497,740   | \$ 489,714,64  | 17 \$          | 494,379,975  | \$ 498,889,15  | 4 \$       | 498,889,154  | \$ 4      | 98,889,154   |
| License Plate Fees   | s           | 31.868.138  | s       | 33.381.620 \$   | 33.712.420  | \$      | 33.977.050  | s           | 34.255.940   | \$       | 34.507.590   | \$ 34.700.190  | \$ 34.618.78   | 30 S           | 34.606.830   | \$ 34.689.81   | 0\$        | 34.689.810   | s         | 34.689.810   |
| Other Vehicle License Fees*<br>Pledged Vehicle Related Fees  | s<br>s      | 23,477,428<br>435,222,176                             |         | 28.234.928 \$<br>528.724.736 \$                                   | 27,833,729<br>502,133,428                             |         | 29,322,243<br>527,285,381                             | s<br>s      | 31,429,101<br>536,855,359                              | \$<br>\$ | 33,592,234<br>546,619,818                              | \$ 35,839,873<br>\$ 556,037,803                                    | \$ 37,956,57<br>\$ 562,289,99                                  |                | 39,952,217<br>568,939,022                              | \$ 41,868,38<br>\$ 575,447,35                                  |            | 41,868,389<br>575,447,353                              |           | 41,868,389   |
| PLEDGED FUEL TAX AND VEHICLE RELATED FEES*   | S           | 2,018,960,992   | s       | 2.098.322.636 \$  | 2.170.042.028   | \$ 2    | 217.953.981   | S           | 2,245,518,559  | \$       | 2.270.500.618  | \$ 2,295,277,003   | \$ 2.314.918.19  | 9 \$ 2         | 2.334.134.022  | \$ 2.352.314.25  | 3 \$       | 2.352.314.253  | \$ 2.3    | 52.314.253   |
| Pledged Vehicle Related Fees - Distributions of Fees<br>Motor Vehicle Fund-Fund 108<br>State Patrol-Fund 081<br>State Ferries-Fund 109<br>Transportation 2003 (Nickel) Account-Fund 550  | \$ \$ \$    | 215.088.881<br>174.312.594<br>8.450.937<br>11.617.235 | s<br>s  | 268.220.037 \$<br>200.764.724 \$<br>9.900.545 \$<br>15.510.241 \$ | 251,389,770<br>196,153,180<br>9.583,334<br>14,000,354 | \$      | 265,932,567<br>202,908,750<br>9.960.094<br>15.085,486 | s<br>s<br>s | 271,453,344<br>206,049,884<br>10,114,375<br>15,320,256 |          | 277,061,825<br>209,281,630<br>10.272.881<br>15,558,724 | \$ 282,474,347<br>\$ 212,431,023<br>\$ 10,426,353<br>\$ 15,777,510 | \$ 286,081,53<br>\$ 214,637,79<br>\$ 10,530,25<br>\$ 15,881,22 | 93 \$<br>59 \$ | 289,910,146<br>216,935,960<br>10.639,946<br>16,009,409 | \$ 293.673.86<br>\$ 219.182.26<br>\$ 10.746.88<br>\$ 16.130.94 | 0\$<br>2\$ | 293,673,863<br>219,182,260<br>10.746.882<br>16,130,943 | \$2<br>\$ | 293,673,863<br>219,182,260<br>10,746.882<br>16,130,943 |
| Transportation 2003 (Nickei) Account-Fund 550<br>Transportation Partnership Account-Fund 09H<br>Multiuse Roadway Safety Account - 571  | 5<br>5<br>5 | 25,583,649<br>168,880                                 | s       | 34,156,886 \$<br>172,300 \$                                       | 30,831,789<br>175,000                                 |         | 15,085,486<br>33,221,483<br>177,000                   |             | 33,738,498<br>179,000                                  |          | 34,263,656<br>181,100                                  | \$ 15,777,510<br>\$ 34,745,469<br>\$ 183,100                       | \$ 34,973,88   | 30 \$          | 35,256,161<br>187,400                                  | \$ 16,130,94<br>\$ 35,523,80<br>\$ 189,60                      | 4 \$       | 35,523,804<br>189,600                                  |           | 35,523,804<br>189,600                                  |
| TOTAL  | \$          | 435,222,176   | \$      | 528,724,734 \$  | 502,133,427   | \$      | 527,285,380   | \$          | 536,855,357  | \$       | 546,619,817  | \$ 556,037,802   | \$ 562,289,99  | 97 \$          | 568,939,021  | \$ 575,447,35  | 2 \$       | 575,447,352  | \$ 5      | 575,447,352  |
| <ul> <li>NOTE: Does not include trailer and camper fees</li> <li># The first \$1 million of the additional \$50 fee is deposited into the multimodal fund a<br/>License, Permits and Fees are expected to be pledged beginning in 2019. Prior to 20</li> </ul> |             |   |         |   |   |         |   |             |  |          |  |  |  |                |  |  |            |  |           |  |